

Message Text

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ACTION EUR-12

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FM AMEMBASSY PRAGUE

TO SECSTATE WASHDC PRIORITY 9488

C O N F I D E N T I A L PRAGUE 180

E.O. 11652: GDS

TAGS: PFOR, CZ

SUBJECT: ANNUAL POLICY ASSESSMENT

REF: A) STATE 017916, B) STATE 289641

1. WE RECEIVED THE DEPARTMENT'S NEW INSTRUCTIONS (REF A) WITH CONSTERNATION.

2. SINCE WE TAKE THE POLICY ASSESSMENT SERIOUSLY, AND BELIEVE THERE ARE SOME ISSUES THAT NEED AIRING AND EXAMINATION, WE BEGAN WORK ON IT SOME TIME AGO (ON THE BASIS OF REFTEL B), AND NOW HAVE OUR ASSESSMENT IN THE FINAL STAGES OF PREPARATION.

3. REFTEL A (WHICH APPEARS TO HAVE LITTLE IF ANYTHING IN COMMON WITH REFTEL B) WOULD REQUIRE US TO BEGIN OVER. IT WAS RECEIVED ON MONDAY WITH OUR DEADLINE ON FRIDAY.

4. SOME OF THE PORTIONS OF THE REFTEL WORRY US BECAUSE THEY SEEM SPECIALIZED OR PERIPHERAL. SOME OF THEM SEEM LIKE INR QUESTIONS WHICH ARE PERFECTLY LEGITIMATE IN THEIR PLACE, BUT ARE NOT CLOSE TO HEART OF OUR ASSESSMENT OF US POLICY TOWARDS CZECHOSLOVAKIA. (TO CITE ONE EXAMPLE, THE CZECH VIEW OF THE "YUGOSLAV SITUATION," NO MATTER HOW INTERESTING OR EVEN IMPORTANT, IS NOT A MAJOR ELEMENT RIGHT NOW IN THE DETERMINATION OF US POLICY TOWARDS CZECHOSLOVAKIA.)

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5. THERE IS A LARGER QUESTION AT ISSUE HERE, HOW-

EVER. WE KNOW EUR IS MAKING A SERIOUS NEW EFFORT TO MAKE THE ASSESSMENT PROCESS MEANINGFUL IN DETERMINING POLICY, AND THIS EMBASSY SUPPORTS THAT EFFORT FULLY. WHILE WE RECOGNIZE THE NEED FOR ORGANIZATION AND CONFORMITY IN RUNNING ASSESSMENTS FOR THE SCORES OF COUNTRIES INVOLVED, WE FEEL THAT THE REFTEL PRESSES US INTO A PREDETERMINED FRAMEWORK. IT IS ANCIENT WISDOM IN DIPLOMATIC PRACTICE TO GET NEGOTIATIONS BASED ON YOUR DRAFT RATHER THAN THE OTHER'S SIDE. IF ALL THE POSTS USE YOUR OUTLINE, AS IN REFTEL, AS BASIS FOR THEIR ASSESSMENTS, IT SEEMS TO US THAT EUR IS COOKING THE POLICY ANSWERS BEFORE IT EVER GETS THE INGREDIENTS FROM THE FIELD.

6. IN SUM, WE FEEL THAT TO GO OVER TO THE DEPARTMENT'S CABLE AS THE BASIS FOR OUR ASSESSMENT WILL INHIBIT OUR EXPRESION OF VIEWS AND MAKE THE ASSESSMENT ON ACADEMIC EXERCISE.

7. ACTION REQUESTED: IF THE DEPARTMENT ALLOWS US, WE PREFER TO SUBMIT OUR OWN POLICY ASSESSMENT

ACCORDING TO THE ORIGINAL SCHEDULE. IF THE DEPARTMENT PREFERS US TO FOLLOW ITS OUTLINE, WE WILL DISCARD OUR PRESENT WORK AND BEGIN AGAIN, BUT IN THAT CASE WE REQUEST AN EXTENSION OF TWO WEEKS (FEBRUARY 14) TO DO OUR NEW ASSESSMENT PROPERLY.
PERRY

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